

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

1 Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with  
2 implications for management

3

4 **DO NOT CITE WITHOUT PERMISSION FROM THE AUTHORS**

5

6

7 C. N. BELCHER

8 Marine Fisheries Section, Coastal Resources Division, Georgia Department of Natural

9 Resources, Brunswick, Georgia, USA

10 &

11 C. A. JENNINGS

12 U.S. Geological Survey, Georgia Cooperative Fish and Wildlife Research Unit, Athens, Georgia,

13 USA

14

15 **KEYWORDS:** penaeid shrimp fishery – turtle excluder device – bycatch reduction device –

16 Southeastern US – Atlantic sharpnose shark – fishery-dependent sampling

17

18 Correspondence: Carolyn N. Belcher, Marine Fisheries Section, Coastal Resources Division,

19 Georgia Department of Natural Resources, One Conservation Way, Suite 300, Brunswick,

20 Georgia 31520, USA (e-mail: carolyn\_belcher@dnr.state.ga.us)

21

22

23     **Abstract** Many US states have recreational and commercial fisheries that occur in nursery  
24 areas occupied by subadult sharks and can potentially affect their survival. Georgia is one of few  
25 US states without a directed commercial shark fishery, but the state has a large, nearshore  
26 penaeid shrimp trawl fishery in which small sharks occur as bycatch. During our 1995-1998  
27 investigation of bycatch in fishery-dependent sampling events, 34% of 127 trawls contained  
28 sharks. This bycatch totaled 217 individuals from six species, with Atlantic sharpnose shark,  
29 *Rhizoprionodon terraenovae* (Richardson), the most common and finetooth shark, *Carcharhinus*  
30 *isodon* (Müller and Henle), and spinner shark, *Carcharhinus brevipinna* (Müller and Henle), the  
31 least common. The highest catch rates for sharks occurred during June and July and coincided  
32 with the peak months of the pupping season for many species. Trawl tow speed and tow time  
33 did not significantly influence catch rates for shark species. Gear configurations (net type, turtle  
34 excluder device, bycatch reduction device) affected catch rates for shark species. Management  
35 strategies that may reduce shark bycatch in this fishery include gear restrictions, a delayed  
36 season opening, or reduced bar spacing on turtle excluder devices.

37

38 **Introduction**

39

40 Bycatch associated with commercial fisheries throughout the world has become a  
41 growing concern for fisheries management since the 1980s (Alverson *et al.* 1994). The 2007  
42 Magnuson-Stevens Fishery Conservation Act defines bycatch as “fish which are harvested in a  
43 fishery, but are not sold or kept for personal use, and includes economic discards and regulatory  
44 discards” (National Marine Fisheries Service 2007a). The general public and many conservation  
45 groups consider bycatch a source of unnecessary mortality of vulnerable resources or endangered  
46 species such as dolphins caught in tuna seine fisheries and sea turtles caught in shrimp trawl and  
47 pelagic longline fisheries (Alverson *et al.* 1994).

48 In the northwestern Atlantic Ocean, the penaeid shrimp trawl fishery has the highest ratio  
49 of bycatch to target species, with 10.30 kg of bycatch to 1 kg of shrimp in the Gulf of Mexico  
50 and 8.00 kg of bycatch to 1 kg of shrimp in waters off the southeastern coast of the United States  
51 (Alverson *et al.* 1994). Since the late 1980s, bycatch has become a key management issue facing  
52 this fishery (Diamond 2003). In 1989, the National Marine Fisheries Service (NMFS) required  
53 trawlers in the South Atlantic and the Gulf of Mexico to use turtle excluder devices (TEDs) to  
54 reduce mortalities of sea turtles encountered during fishing operations. Bycatch reduction  
55 devices (BRDs) were required in the late 1990s by NMFS to reduce the amount of finfish  
56 bycatch, especially overfished species such as red snapper, *Lutjanus campechanus* (Poey), in the  
57 Gulf of Mexico (Gulf of Mexico Fishery Management Council 1997), and weakfish, *Cynoscion*  
58 *regalis* (Bloch & Schneider), and Spanish mackerel, *Scomberomorus maculatus* (Mitchill), in the  
59 southeastern USA (South Atlantic Fishery Management Council 1996).

60           Sharks are particularly vulnerable to overfishing because most have slow growth and late  
61 sexual maturity, produce few offspring, and have long life spans (Camhi 1998; Stevens *et al.*  
62 2000). Some of the U.S. populations of sharks have declined by as much as 85% since the late  
63 1970s (Camhi 1998). Generally, these declines are attributed to directed fishing pressure from  
64 commercial and recreational fisheries, but effects from other fisheries that encounter sharks as  
65 bycatch also play a role (Barker and Schluessel 2005).

66           Incidental catch (i.e. bycatch) in the commercial shrimp trawl fishery has been identified  
67 as a large source of subadult shark mortality (Camhi 1998; Stobutski *et al.* 2002; Shepherd &  
68 Myers 2005). The most recent stock assessment for small coastal sharks indicated that as much  
69 as 45% of the fishing mortality associated with blacknose sharks, *Carcharhinus acronotus*  
70 (Poey), was attributed to the Gulf of Mexico shrimp trawl fishery (National Marine Fisheries  
71 Service 2007b). Annual bycatch estimates for small coastal sharks in the Gulf of Mexico trawl  
72 fishery ranged from 443,215 to 1,172,572 fish, whereas similar estimates for the South Atlantic  
73 range from 55,718 to 147,409 fish (National Marine Fisheries Service 2007b). Because the  
74 results of the most recent peer-reviewed stock assessment (National Marine Fisheries Service  
75 2007b) indicated that blacknose sharks are both overfished and undergoing overfishing, the  
76 Highly Migratory Species Division (HMS) of the National Marine Fisheries Service is required  
77 to implement management actions that will end overfishing for this species. Under the  
78 Magnuson Stevens Fishery Conservation and Management Act (National Marine Fisheries  
79 Service 2007a), eight regional management councils are given the authority to manage federal  
80 fisheries in the Exclusive Economic Zone (EEZ), which extends from the edge of a state's  
81 territorial waters out to 370 km (200 nautical miles). State management agencies manage  
82 fisheries that occur within their territorial waters out to the EEZ. As the Gulf of Mexico and the

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

83 South Atlantic shrimp fisheries are managed by their respective regional fishery management  
84 councils and the corresponding states, HMS will have to work with the councils and states to  
85 ensure the necessary reductions in blacknose shark bycatch are met.

86 Georgia's shrimp trawl fishery is the most economically important commercial fishery in  
87 the state (Page 2007). The fishery operates in state territorial waters outside of the sound/beach  
88 boundary (i.e. 0 to 4.8 km off the coast) and the EEZ throughout much of the year. The purpose  
89 of this study was to examine the composition and temporal distribution of shark species taken as  
90 bycatch in the Georgia shrimp trawl fishery. Additionally, the effects of gear configuration (e.g.  
91 net type, TEDs and BRDs), tow time and tow speed on the capture rates of sharks were  
92 examined. Based on the results of this study and an assessment of regulations presently applied  
93 to the shrimp trawl fishery, potential management approaches were identified that may help  
94 reduce the amount of shark bycatch with minimal effects to the shrimp trawl fishery.

95

## 96 **Methods**

97

98 Shrimp trawl bycatch data were collected monthly during the shrimp trawling season in  
99 Georgia's state waters and adjacent federal waters from April 1995 to January 1998. All months  
100 except February and March were sampled during the study period. The Georgia Department of  
101 Natural Resources (GADNR) has the authority to open state waters for the commercial shrimp  
102 trawl season as early as mid-May, with a season closure at the end of December (Title 27,  
103 *Official Code of Georgia Annotated*, chapter 4). However, the season can be extended through  
104 the end of February if shrimp size and quantity remain sufficient (Title 27, *Official Code of*  
105 *Georgia Annotated*, chapter 4). Federal waters are open year-round to commercial shrimp

106 trawling, which allows for continued fishing after state waters are closed (Title 27, *Official*  
107 *Code of Georgia Annotated*, chapter 4).

108 Observers onboard commercial shrimp trawlers fishing in both state and federal waters  
109 recorded bycatch information. Sampling was conducted under the Shrimp Trawl Bycatch  
110 Characterization Sampling Protocol (National Marine Fisheries Service 1992), which was  
111 designed to characterize the complete species composition of bycatch associated with the shrimp  
112 trawl fishery; therefore, shark data used for this study were a subset of the available data.

113 Additional data collected during each trip and examined for this study included vessel  
114 information (e.g. length, horsepower) and gear specifications (e.g. TED type, BRD type). Data  
115 included at the individual-tow level included location, tow time, tow speed and catch  
116 characteristics.

117 Shark bycatch evaluated in this study came from shrimp trawl vessels operated in state  
118 waters east of the barrier islands and in adjacent federal waters at depths ranging from 2.0 to 15.2  
119 m (Fig. 1). The target species were penaeid shrimp species, predominantly white shrimp,  
120 *Litopenaeus setiferus* (Linnaeus), during the spring and fall, and brown shrimp, *Farfantepenaeus*  
121 *aztecus* (Ives), during the summer months. Participation in the study was voluntary on the part  
122 of boat captains, and therefore not random. Initially, sampling was intended to be coastwide, but  
123 reduced cooperation from some trawler captains during the latter portion of the study limited  
124 sampling to waters off the central part of the Georgia coast.

125 Flat, mongoose and triple wing trawls are commonly used in the commercial shrimp  
126 fishery. Flat nets do not have a bib (an extension in the middle of the top of the net; Harrington  
127 *et al.* 1988). The mongoose net has a single bib on the upper edge of the net and is the most  
128 commonly used net in the southeastern US (Harrington *et al.* 1988). The triple wing net is

129 similar to the mongoose net, but has bibs on both the upper and bottom edges of the net  
130 (Harrington *et al.* 1988).

131 Turtle excluder devices used by the commercial vessels observed during this study were  
132 either mesh ramps or metal grids installed in front of the bag, or codend, of a trawl. TEDs are  
133 angled towards openings at either the top or bottom of the net allowing large organisms to  
134 escape, with the primary purpose of excluding sea turtles. Two types of hard TEDs were used on  
135 trawls in the study, and both types excluded turtles downward or under the net but differed in the  
136 angle of the bars. The Georgia Jumper has an oval face with straight bars, whereas the Super  
137 Shooter has an oval face with angled bars.

138 BRDs are openings in the trawl net that allow for the escapement of finfish and other  
139 organisms that are too small to be excluded by the TED. Whereas TEDs mechanically deflect  
140 organisms out of the net, BRDs rely on behavioral differences of fish and shrimp (Crespi and  
141 Prado 2008). Fish are capable of swimming while in the net and can orient themselves to the  
142 direction of the trawl, whereas shrimp species exhibit less directional swimming and are more  
143 easily swept into the codend of the net (Crespi and Prado 2008). BRDs were categorised by both  
144 design and dimension. A large-mesh funnel BRD is a section of the trawl behind the TED made  
145 of larger mesh. A fish eye design is an oval metal frame sewn into the net behind the TED that  
146 provides an opening to the outside of the net; the most common sizes were the 30.5 cm x 12.7  
147 cm fish eye and the 22.9 cm x 11.4 cm North Carolina diamond fish eye.

148 Participating vessels fished multiple nets, and the net sampled during a given tow was  
149 randomly selected. Larger vessels usually fished a "try net", a smaller trawl located in front of  
150 the main nets, to determine if an area was producing enough shrimp to continue the effort with  
151 the larger nets or if the tow should be terminated and relocated. Only main nets were used for

152 bycatch characterization. If the random net to be sampled was located behind the try net, another  
153 net was randomly selected to avoid bias associated with the try net.

154 After the catch from the net to be sampled was emptied onto the deck and the shrimp  
155 were removed, the bycatch was mixed with a shovel to homogenize the composition. A 12 kg  
156 subsample for each hour towed was sampled from the mixed bycatch for characterisation. The  
157 number of individuals and collective weight were recorded for each species. If more than 30  
158 individuals of a species were in the subsample, they were mixed and 30 individuals were  
159 randomly selected for length measurements. Lengths of finfish, including sharks, were reported  
160 in cm TL. Catch rate was calculated as the estimated number of sharks captured per net per hour  
161 towed. The total number of sharks captured per net was calculated, as recommended by National  
162 Marine Fisheries Service (1992), with the following equation:

$$163 \quad \text{Sharks per Net} = \text{Number of Sharks in Sample} \bullet \frac{\text{Total Net Weight}}{\text{Total Sample Weight}}$$

164 where total net weight is the weight of the total catch in the sampled net and sample weight is the  
165 weight of the complete sample. Number of sharks per net divided by the number of hours towed  
166 provided an estimate of the number of sharks caught per net hour. Catch rates were calculated  
167 for the aggregate shark catch and for frequently encountered species (i.e. those that occurred in  
168 10% or more of the tows sampled).

169 Catch rates for frequently encountered species and the aggregate catch were evaluated for  
170 normality prior to analysis. Species-specific and aggregate catch rates were non-normally  
171 distributed, and a  $\log_{10}$  transform was applied to the catch data to correct for positive skewness  
172 (Mertler and Vannata 2005). Although the  $\log_{10}$  transformations normalized the data, the  
173 variances remained heterogeneous, suggesting a non-parametric approach would be more  
174 appropriate for analysis. Parametric tests on rank-transformed data can be useful as analogs for



175 non-parametric tests (Conover and Iman 1981). Accordingly, catch rate data were rank  
176 transformed prior to analysis.

177       Aggregate and species-specific shark catch rates were compared among months with  
178 one-way ANOVAs of rank-transformed data and post-hoc analysis by Student-Newman-Keuls  
179 (SNK) multiple comparison test. The SNK test was chosen over the other multiple comparison  
180 tests because it is neither liberal nor conservative relative to its associated power and Type I error  
181 rate (Dowdy and Wearden 1983).

182       The effects of trawl type, TED type and BRD type were tested using only samples from  
183 gear types that captured sharks during the months of highest abundance and had a minimum  
184 sample size of four tows. This approach was precautionary to better ensure any differences  
185 identified would be attributed appropriately to the gear and not confounded with monthly  
186 differences in abundance, as not all gear combinations were observed during each month of the  
187 sampling period. A one-way ANOVA and SNK test were used to compare the rank-transformed  
188 catch rates for frequently encountered species and all species combined for the gear  
189 combinations that met the criteria above.

190       Because of the non-normality of the catch data, Spearman rank correlations (Zar 1999)  
191 were used to determine if the number of sharks caught per net were associated with tow time and  
192 tow speed. Correlations were examined for the aggregate catch and frequently encountered  
193 species. Because of the seasonality associated with shark catches, only those tows made during  
194 months when sharks were captured were included in the analysis. All analyses were performed  
195 using SAS<sup>1</sup> 9.1 software (SAS Institute 2002), and resulting P values were compared to an  $\alpha$  of  
196 0.05 to determine the significance of all analyses.

---

<sup>1</sup> Reference to trade names does not constitute US Government endorsement of commercial products.

197

198 **Results**

199

200           The commercial shrimp trawlers that participated during this project ranged from 9.8 to  
201 26.7 m in length with engine sizes ranging from 240 to 1,000 horsepower. Net size ranged from  
202 10.6 to 22.4 m headrope length. Mesh size of the codend of the trawl was 41-mm stretched  
203 mesh. Tow speeds ranged from 2.8 to 8.3 km h<sup>-1</sup>, and either 2 or 4 (mode = 4) nets were towed.  
204 Tow times ranged from 0.6 to 6.6 hours; most (85.2%) of the 127 observed trawls occurred  
205 during the day. All commercial trawlers used TEDs in their nets as mandated by the National  
206 Marine Fisheries Service; however, BRDs were not mandated until late 1996. As a result, some  
207 of the trawls sampled during this study were not configured with BRDs.

208           The most common net type observed during this study was the mongoose net (77% of the  
209 tows sampled), followed by the flat net (17%) and the triple wing (7%). Hard TEDs were used  
210 in 93% of the observed tows, with the Super Shooter used more frequently (73% of observed  
211 tows) than the GA Jumper. Nets without BRDs represented 56% of the trawls sampled. The  
212 most commonly used BRD was the fish eye design that was observed in 36% of the tows, with  
213 the large-mesh funnel used in the remaining 8% of the tows. The 30.5 cm x 12.7 cm fish eye  
214 was observed in 17% of the tows, and the North Carolina diamond fish eye was observed in 13%  
215 of tows.

216           Sharks occurred in 33.9% of the tows and were captured during all months sampled  
217 except November, December and January (Table 1). A total of 217 sharks from six species were  
218 captured during the study (Table 2); lengths ranged from 29.4 to 92.3 cm TL. All sharks were  
219 discarded bycatch with unknown mortality. Atlantic sharpnose shark, *Rhizoprionodon*  
220 *terraenovae* (Richardson), was the most abundant species and accounted for 82.0% of the total

221 number of sharks sampled (Table 2). Atlantic sharpnose sharks occurred in 25.2% of the tows  
222 sampled and were captured during May, June and July (Table 2; Fig. 2).

223 Catch rates for all shark species combined differed among months ( $F_{6, 88} = 16.60, P <$   
224  $0.001$ ). Catch rates in June and July were not significantly different but were greater than the  
225 other months (Fig. 2). During June, sharks occurred in 84.2% of the observed; in July that  
226 percentage increased to 92.9% (Table 1). Neither tow time nor tow speed correlated with the  
227 total number of sharks caught per net (Table 3).

228 Atlantic sharpnose shark catch rates also differed significantly among months ( $F_{2,42} =$   
229  $14.66, P < 0.001$ ), with the greatest catch rate in June (Fig. 2). Atlantic sharpnose sharks occurred  
230 in 84.2% of June trawls and 85.7% of July trawls (Table 1). Neither tow time nor tow speed  
231 correlated with the number of Atlantic sharpnose sharks caught per net (Table 3).

232 The aggregate catch rates for sharks differed among the gear combinations ( $F_{4,25} = 3.19,$   
233  $P = 0.030$ ). Because catch rates of mongoose nets configured with Super Shooters were highly  
234 variable (Fig. 3), it was not possible to conclude how the mean catch rate for this gear  
235 configuration related to the means of the other gear combinations. It was possible to conclude  
236 from the analysis that highest catch rates were associated with triple wing nets configured with a  
237 Super Shooter TED and without a BRD, and lower catch rates were associated with mongoose  
238 nets configured with a Georgia Jumper and without a BRD and flat nets configured with a Super  
239 Shooter and without a BRD.

240 The results of the multiple comparison procedure allowed for general contrasts to be  
241 made among net, TED, and BRD types. By comparing the catch rates for the three net types  
242 configured with just the super shooter TED, a reasonable conclusion would be that triple wing  
243 nets caught greater numbers of sharks as bycatch, with flat nets catching the least (Fig. 3).

244 Because of the high variability of catch rates associated with the mongoose net, it was not  
245 possible to conclude if the associated average catch rate of sharks was significantly lower than  
246 the average catch rate of the triple wing. Of the three TED types observed during this study,  
247 only the two hard TEDs could be evaluated for potential effects on shark catch rates. By looking  
248 at the resulting groupings for mongoose nets configured with either the Georgia Jumper or Super  
249 Shooter TED and without a BRD, it is possible to conclude that TED type does not have an  
250 effect on shark catch rates (Fig. 3). Similarly, by looking at the difference in mean catch rates  
251 associated with mongoose nets configured with Super Shooters and either a fish eye BRD or  
252 without a BRD, it is possible to conclude that the fish eye BRD does not have an effect on shark  
253 catch rates.

254

## 255 **Discussion**

256

257 Six species of sharks were captured in commercial shrimp trawls fishing off the Georgia  
258 coast, and Atlantic sharpnose shark was the most abundant (i.e. in frequency of occurrence and  
259 total numbers) species caught. Atlantic sharpnose sharks are common small coastal sharks in  
260 estuarine and near shore waters in the southeastern Atlantic and in the Gulf of Mexico (Castro  
261 1983; McCandless *et al.* 2007). Their presence in shrimp trawls is a function of their abundance  
262 and, possibly, their small size. Most of the Atlantic sharpnose sharks captured were neonates  
263 and small juveniles less than 55 cm TL. Similar size and life stage characteristics for Atlantic  
264 sharpnose sharks were observed during a fishery-independent trawl survey conducted in Georgia  
265 waters (Belcher 2008). With the exception of bonnetheads, *Sphyrna tiburo* (Linnaeus), the other  
266 four species [spinner shark, *Carcharhinus brevipinna* (Müller and Henle), blacktip shark, *C.*

267 *limbatus* (Müller and Henle), finetooth shark, *C. isodon* (Müller and Henle), and scalloped  
268 hammerhead *S. lewini* (Griffith and Smith)] captured in commercial trawls generally are born at  
269 sizes greater than 55 cm TL, which may be the size at which they are able to swim faster than the  
270 gear or are of sufficient size to be successfully excluded by TEDs. In a fishery-independent  
271 trawl survey conducted in the Gulf of Mexico, Atlantic sharpnose sharks and bonnethead sharks  
272 were the most frequently captured species (Shepherd and Myers 2005). The seasonality of shark  
273 bycatch in the shrimp trawl fishery coincided with the observed pupping season for shark species  
274 in Georgia waters (Gurshin 2007; Belcher 2008).

275         Fishery closures (e.g. area and/or seasonal) have been suggested as a means to protect  
276 critical habitat (viz. mating aggregation areas and nurseries) or vulnerable life stages for shark  
277 species (Barker and Schluessel 2005). Georgia's commercial shrimp trawl fishery operates  
278 under a year-round area closure that excludes these vessels from the inshore waters (viz. sounds  
279 and marine waters behind the barrier islands) and effectively creates a marine protected area for  
280 many species of marine organisms including sharks. Many coastal shark species use bays,  
281 estuaries and shallow near-shore waters as pupping and nursery areas (Castro 1993; McCandless  
282 *et al.* 2007). In Georgia, subadult sharks representing 11 species have been captured in both the  
283 estuaries and near shore waters (Belcher 2008). Although not implemented to specifically  
284 address the issue of shark bycatch, the sound closure provides protection to nursery areas for at  
285 least five shark species. Subadults from five species commonly occurred during fishery-  
286 independent surveys conducted in estuarine waters; these species included Atlantic sharpnose  
287 shark, bonnethead, sandbar shark, *Carcharhinus plumbeus* (Nardo), blacktip shark and finetooth  
288 shark (Gurshin 2007; Belcher 2008).

289           In addition to a fishing area restriction, Georgia's commercial shrimp trawl fishery is  
290 controlled by a fishing season. Currently, the fishery can be opened as early as May 15 and  
291 closes at the end of December with the potential to extend the season through the end of  
292 February. The pupping season for many shark species in Georgia occurs from mid-April through  
293 the end of September. As 55% of the observed commercial shrimp fishing effort occurs during  
294 the pupping season (J. Califf, unpublished data), a corresponding seasonal closure within the  
295 fishery is not feasible. At a minimum, the first 6 weeks of the pupping season are closed to  
296 shrimp trawling; however, the trend during the last 15 years has been to delay opening of the  
297 shrimp season until after June 1. Five (1994, 1996, 2001, 2004, 2005) of the last 14 years  
298 opened as late as June 15, which provided an additional four weeks of protection. Because the  
299 peak of the pupping season occurs during the months of June and July, those additional weeks  
300 may provide additional protection to neonates that are born in nearshore waters and migrate into  
301 the sounds and estuaries where trawling is prohibited. Historically, GADNR has met with  
302 representatives of the trawl industry prior to the opening of the shrimp season; and some, but not  
303 all, trawl fishers have expressed interest in delaying the opening of the season to as late as July 1.  
304 By delaying the opening of the shrimp season to July 1 additional protection would be provided  
305 to small sharks during a critical month.

306           Turtle excluder devices and bycatch reduction devices have been effective in reducing  
307 bycatch in shrimp fisheries elsewhere. For example, a study of the northern Australia prawn  
308 fishery found that TEDs and BRDs reduced the catch of sharks by 17.7% compared to a control  
309 net without either device (Brewer *et al.* 2006). Brewer *et al.* (2006) concluded that the TEDs  
310 were more effective than the BRDs in reducing shark bycatch. Since both of TEDs and BRDs  
311 are currently required in Georgia's shrimp trawl fishery, we can assume reductions in shark

312 bycatch are occurring in that fishery as well. A controlled study that uses a net without TEDs  
313 and BRDs is needed to determine the actual reduction amount.

314 Unfortunately, Brewer et al. (2006) did not compare the catch rates among the varying  
315 gear types to determine which combinations performed better; nor was net type considered a  
316 factor because all vessels were outfitted with the same net type. The present study was able to  
317 provide insight into the effect of net type on shark bycatch. As the triple wing had the highest  
318 catch rate, a potential gear restriction could be to prohibit its use in the fishery.

319 Although hard TEDs are capable of excluding large fish, the bar spacing (generally 10.2  
320 cm) of hard TEDs allows small sharks to pass through. Atlantic sharpnose and bonnethead  
321 sharks are born at small sizes (<35 cm TL), which may allow them to more readily pass between  
322 the bars than other species. Smaller bar spacing may help reduce the numbers of small sharks  
323 caught in trawls because the minimum size of excluded fish would be reduced. Research  
324 currently conducted by the University of Georgia's Marine Extension Service is examining the  
325 effects of closer bar spacings on TEDs as a substitute for requiring a BRD (L. Parker University  
326 of Georgia – pers. comm.)

327 The 12" x 5" fish eye was the only BRD observed in trawls frequently enough during  
328 periods of high shark abundance to be evaluated for effects on shark bycatch. This study found  
329 the fish eye was ineffective in reducing the number of sharks captured. Brewer *et al.* (2006)  
330 reached similar conclusions about the limited effects of BRDs on the bycatch of elasmobranchs  
331 in an Australian prawn fishery.

332 As scientists work to produce estimates of shark bycatch in shrimp trawls, addressing  
333 data collection issues will be beneficial to shark management. For example, sampling all sharks  
334 (instead of a subset) from the total catch of the sampled net will increase accuracy of the data on

335 which management decisions are made. Because of the large sizes and relatively low abundance  
336 of sharks compared to other finfish species captured in trawls, ensuring that shark species are  
337 adequately accounted for in a subsample will be difficult. Continuing to use the methodology  
338 described in this study to estimate the number of sharks captured will result in less precise  
339 estimates of the shark bycatch.

340

### 341 **Conclusions**

342 The current management regime for the shrimp trawl fishery in Georgia already provides  
343 additional protections to subadult sharks and as such, future restrictions may not be necessary.  
344 The closure of the sounds, although not enacted for protection of subadult sharks, has acted as a  
345 Marine Protected Area for the majority (53%) of shark nursery habitat in state waters. Delaying  
346 the start of the shrimp season would provide protection to small sharks migrating from nearshore  
347 to inshore waters. The use of TEDs in nets has helped reduce the number and sizes of sharks  
348 captured in shrimp trawls elsewhere (Brewer *et al.* 2006); however, smaller bar spacing on  
349 TEDS may be a gear modification that could help reduce the number of small sharks caught.  
350 Presently, Georgia's commercial fleet is encountering increased attrition because of the high cost  
351 of fuel and the reduced market value for domestic product compared to inexpensive foreign  
352 imports. This reduction in the number of boats, as well as the reduction in the number of trips,  
353 will lead to decreased shark bycatch as well.

354

### 355 **Acknowledgments**

356 Dominic Guadagnoli and Alex Ottley were the two marine technicians responsible for the data  
357 collection and management associated with this project. Funding for this project was



C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

358 administered by the Georgia Department of Natural Resources and was conducted in cooperation  
359 with the U. S. Department of Commerce, National Oceanic and Atmospheric Administration,  
360 National Marine Fisheries Service and financed under the Atlantic Coastal Fisheries Cooperative  
361 Management Act. Robert Cooper, Gary Grossman, and Randy Walker provided useful  
362 comments to an earlier draft of this manuscript. The Georgia Cooperative Fish and Wildlife  
363 Research Unit is sponsored jointly by the U.S. Geological Survey, the U.S. Fish and Wildlife  
364 Service, Georgia Department of Natural Resources, the University of Georgia and the Wildlife  
365 Management Institute.

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. *Fisheries Management and Ecology*. (SEDAR21-DW-23)

366 REFERENCES

- 367 Alverson D. L., Freeberg M. H., Murawski S. A., & Pope J. G. (1994) *A Global Assessment of*  
368 *Fisheries Bycatch and Discards*. FAO Fisheries Technical Paper No. 339. 233 pp.
- 369 Barker M. J. & Schluessel V. (2005) Managing global shark fisheries: suggestions for  
370 prioritizing management strategies. *Aquatic Conservation: Marine and Freshwater*  
371 *Ecosystems* **15**, 325-347.
- 372 Belcher, C. N. (2008) *Investigating Georgia's Shark Nurseries: Evaluation of Sampling Gear,*  
373 *Habitat Use, and a Source of Subadult Mortality*. Ph.D. Dissertation, Athens, GA:  
374 University of Georgia, 137 pp.
- 375 Brewer, D., Heales D., Milton D., Dell Q., Fry G., Venables B., & Jones P. (2006) The impact of  
376 turtle excluder devices and bycatch reduction devices on diverse tropical marine  
377 communities in Australia's northern prawn fishery. *Fisheries Research* **81**, 176-188.
- 378 Camhi, M. (1998) *Sharks on the Line: A State-by-State Analysis of Sharks and Their Fisheries*.  
379 Islip, NY: National Audubon Society, 156 pp.
- 380 Castro, J. I. (1983) *The Sharks of North American Waters*. College Station, TX: Texas A&M  
381 University Press, 179 pp.
- 382 Castro, J. I. (1993) The shark nursery of Bulls Bay, South Carolina, with a review of the shark  
383 nurseries of the southeastern coast of the United States. *Environmental Biology of Fishes*  
384 **38**, 37-48.
- 385 Conover, W. J. & Iman R. L. (1981) Rank transformations as a bridge between parametric and  
386 nonparametric statistics. *American Statistician* **35** (Suppl. 3), 124-129.
- 387 Crespi V. & J. Prado. (2008) *Fishing Equipment. Bycatch Reduction Devices (BRD)*. January  
388 18 2010. <http://www.fao.org/fishery/equipment/brd/en>

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

- 389 Diamond, S. L. (2003) Estimation of bycatch in shrimp trawl fisheries: a comparison of  
390 estimation methods using field data and simulated data. *Fishery Bulletin* **101** (Suppl. 3),  
391 484-500.
- 392 Dowdy, S. M. & Wearden S. (1983) *Statistics for Research*. New York: John Wiley and Sons,  
393 Inc., 537 pp.
- 394 Gulf of Mexico Fishery Management Council (1997) *Amendment 9 to the Fishery Management*  
395 *Plan for the Shrimp Fishery of the Gulf of Mexico, U. S. Waters*. Tampa, FL: Gulf of  
396 Mexico Fishery Management Council, 516 pp.
- 397 Gurshin, C. W. D. (2007) Shark nursery grounds in Sapelo Island National Estuarine Research  
398 Reserve, Georgia. In: C. T. McCandless, N. E. Kohler, & H. L. Pratt, Jr. (eds.) *Shark*  
399 *Nursery Grounds of the Gulf of Mexico and the East Coast Waters of the United States*.  
400 Bethesda, MD: American Fisheries Society, pp. 141 - 151.
- 401 Harrington, D.L., Watson J. W., Parker L. G., Rivers J. B. & Taylor C. W. (1988) *Shrimp Trawl*  
402 *Design and Performance*. Marine Extension Bulletin Number 12. Athens, GA:  
403 University of Georgia, Georgia Seagrass College Program, 41 pp.
- 404 McCandless, C. T., Kohler N. E., & Pratt, H. L. (eds.) (2007) *Shark Nursery Grounds of the Gulf*  
405 *of Mexico and the East Waters of the United States*. Bethesda, MD: American Fisheries  
406 Society, 390 pp.
- 407 Mertler, C. A. & Vannatta R. A. (2005) *Advanced and Multivariate Statistical Methods:*  
408 *Practical Application and Interpretation*, Third Ed. Glendale, CA: Pycszak Publishing,  
409 348 pp.

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. *Fisheries Management and Ecology*. (SEDAR21-DW-23)

- 410 National Marine Fisheries Service (1992) *Shrimp Trawl Bycatch Characterization Sampling*  
411 *Protocol Manual for Data Collection*. Galveston, TX: National Marine Fisheries  
412 Service. 62 pp.
- 413 National Marine Fisheries Service (2007a) *Magnuson-Stevens Fishery Conservation and*  
414 *Management Act*. Silver Spring, MD : National Marine Fisheries Service. 178 pp.
- 415 National Marine Fisheries Service (2007b) *SEDAR 13 Stock Assessment Report: Small Coastal*  
416 *Sharks, Atlantic Sharpnose, Blacknose, Bonnethead, and Finetooth Shark*. Silver Spring,  
417 MD: National Marine Fisheries Service. 375 pp.
- 418 Page, J. M. (2008) *Assessment of Georgia's Marine Fishery Resources*. Final Report, Award  
419 No. NA05NMF4071001. Brunswick, GA: Georgia Department of Natural Resources,  
420 Coastal Resources Division. 21pp.
- 421 Shepherd, T. D. & Myers R. A. (2005) Direct and indirect fishery effects on small coastal  
422 elasmobranchs in the northern Gulf of Mexico. *Ecology Letters* **8**, 1095-1104.
- 423 South Atlantic Fishery Management Council (1996) *Amendment 2 to the Fishery Management*  
424 *Plan for the Shrimp Fishery of the South Atlantic Region*. Charleston, SC: South Atlantic  
425 Fisheries Management Council. 227 pp.
- 426 Stevens, J. D., Bonfil R., Dulvy N. K., & Walker P. A. (2000) The effects of fishing on sharks,  
427 rays, and chimaeras (chondrichthyans), and the implications for marine ecosystems.  
428 *ICES Journal of Marine Science* **55** (Suppl. 4), 476-494.
- 429 Stobutzki, I. C., Miller M. J., Heales D. S. & Brewer D. T. (2002) Sustainability of  
430 elasmobranchs caught as bycatch in a tropical prawn (shrimp) fishery. *Fishery Bulletin*.  
431 **100**, 800-821.

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

432 Zar, J. H. (1999) *Biostatistical Analysis*, Fourth Ed. Upper Saddle River, NJ: Prentice-Hall, 663  
433 pp.

434 Table 1. Frequency of occurrence for shark species captured in Georgia's commercial shrimp trawl fishery from April 1995 through  
 435 March 1998, by month. Frequency of occurrence is calculated as the percentage of tows that captured at least one individual ; *n* is the  
 436 number of tows observed.

437  
 438  
 439  
 440

Species	January ( <i>n</i> = 8)	February ( <i>n</i> = 0)	March ( <i>n</i> = 0)	April ( <i>n</i> = 6)	May ( <i>n</i> = 12)	June ( <i>n</i> = 19)	July ( <i>n</i> = 14)	August ( <i>n</i> = 18)	September ( <i>n</i> = 13)	October ( <i>n</i> = 13)	November ( <i>n</i> = 12)	December ( <i>n</i> = 12)
Atlantic sharpnose shark	0.0	---	---	0.0	33.3	84.2	85.7	0.0	0.0	0.0	0.0	0.0
Bonnethead	0.0	---	---	16.7	8.3	15.8	28.6	16.7	16.7	0.0	0.0	0.0
Scalloped hammerhead	0.0	---	---	0.0	8.3	21.1	28.6	5.6	7.7	7.7	0.0	0.0
Blacktip shark	0.0	---	---	0.0	8.3	21.1	14.3	0.0	0.0	0.0	0.0	0.0
Spinner shark	0.0	---	---	0.0	0.0	0.0	0.0	11.1	0.0	0.0	0.0	0.0
Finetooth shark	0.0	---	---	0.0	0.0	5.3	0.0	0.0	0.0	0.0	0.0	0.0
All species combined	0.0	---	---	16.7	41.7	84.2	92.9	22.2	25.0	7.7	0.0	0.0

441  
 442  
 443  
 444  
 445  
 446

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

Table 2. Frequencies, size ranges, and frequency of occurrence for subadult sharks, by species, captured during observed commercial shrimp trawls in Georgia waters between April 1995 and March 1998. Frequency of occurrence is calculated as the number of sets that encountered at least one individual of a given species divided by the total number of sets ( $n=127$ ).

Species	Number of individuals	Percent of total	Frequency of Occurrence (%)	Size range (TL cm)
Atlantic sharpnose shark	178	82.0	25.2	29.4 - 92.3
Bonnethead	14	6.5	11.0	51.2 - 81.0
Scalloped hammerhead	14	6.5	9.5	39.7 - 70.4
Blacktip shark	7	3.2	5.5	61.2 - 70.7
Spinner shark	2	<1	1.6	-----
Finetooth shark	2	<1	<1	53.9 and 60.5
All Species Combined	217	100	33.9	29.4 - 92.3

C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

Table 3. Correlations between shark catch rates and tow time and tow speed for observed commercial shrimp trawls in Georgia waters (April 1995 – March 1998).

Species	Tow time, h			Tow speed, km h <sup>-1</sup>		
	Correlation coefficient	<i>P</i>	n	Correlation coefficient	<i>P</i>	n
Atlantic sharpnose shark	0.1	0.368	82	0.03	0.825	74
All shark species combined	0.11	0.324	82	-0.01	0.923	74



C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

### Figure Legend

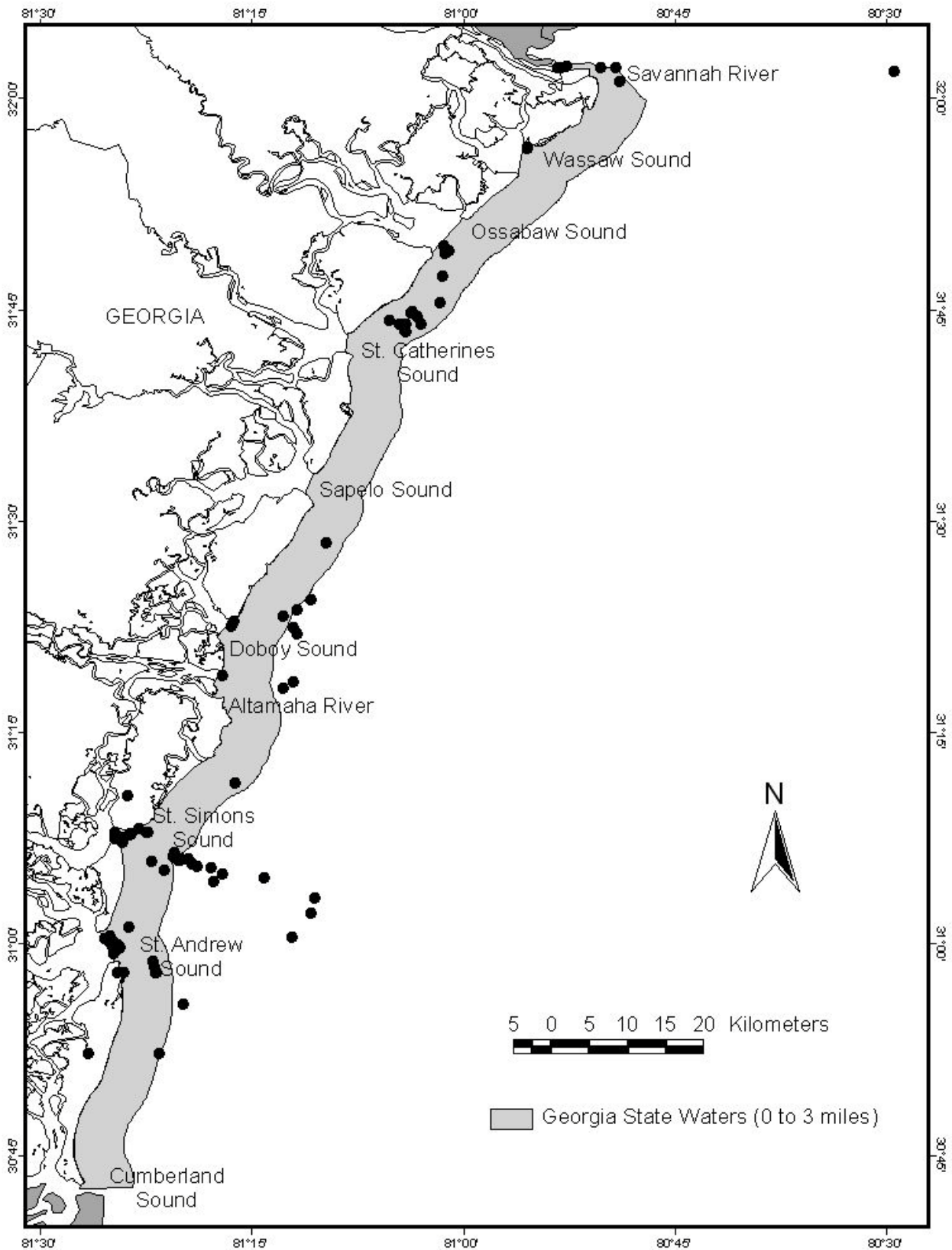
Figure 1. Map of commercial shrimp trawl locations off the coast of Georgia sampled by bycatch observers between April 1995 and January 1998. < filename: figure 1.tif >

Figure 2. Mean catch rates of sharks by commercial shrimp trawls, April 1995 – March 1998. Months with different letters indicate significant differences ( $P < 0.05$ ); months without letters had observed trawls, but sharks were not captured. Error bars represent 95% confidence intervals.

< filename: figure 2.tif >

Figure 3. Comparison of average catch rates by gear combination for sharks captured as bycatch in Georgia's commercial shrimp trawl fishery during the months of June and July. Gear combinations with different letters indicate significant differences ( $P < 0.05$ ). Error bars represent 95% confidence intervals. < filename: figure 3.tif >

Fig. 1



C. N. Belcher and C. A. Jennings. In Press. Identification and evaluation of shark bycatch in Georgia's commercial shrimp trawl fishery with implications for management. Fisheries Management and Ecology. (SEDAR21-DW-23)

Fig 2.

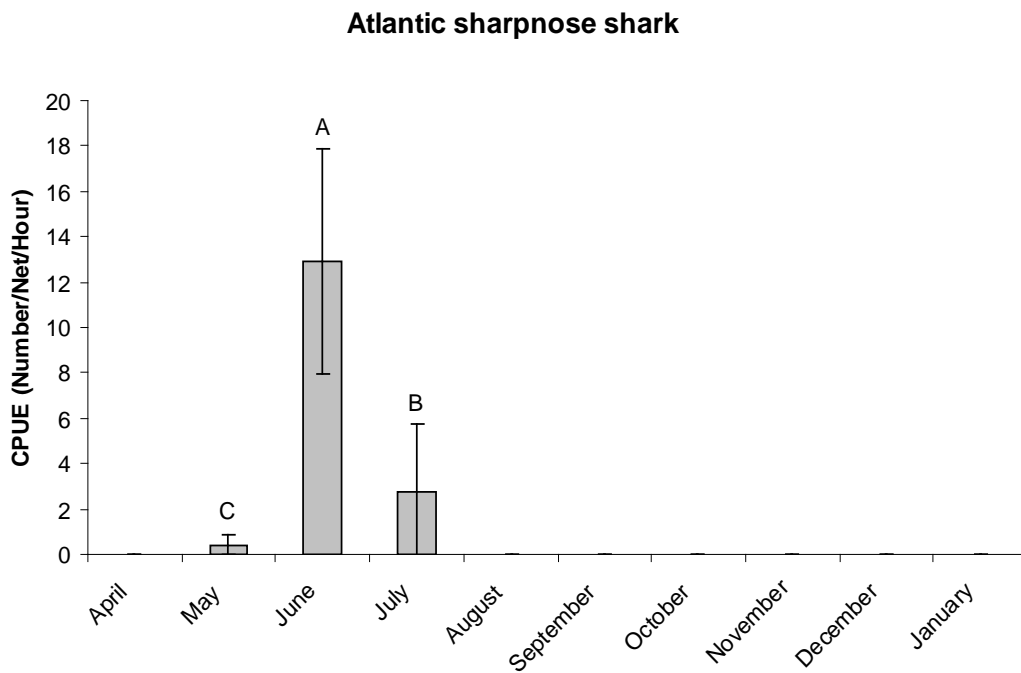
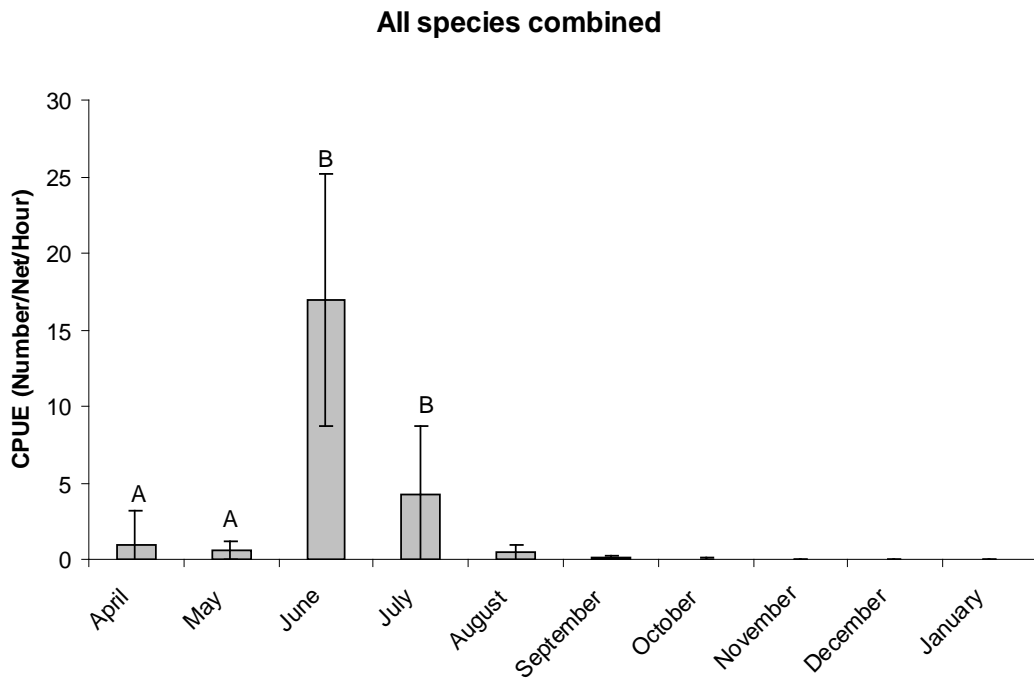


Fig. 3

